

## Message Text

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ORIGIN EUR-12

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APPROVED BY C:MNIMETZ  
EUR/SE:RCEWING  
EUR:REBARBOUR

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FM SECSTATE WASHDC  
TO AMEMBASSY ANKARA PRIORITY  
INFO AMEMBASSY ATHENS  
USMISSION USUN NEW YORK  
AMEMBASSY NICOSIA  
USMISSION USNATO  
AMEMBASSY LONDON

C O N F I D E N T I A L STATE 113266

E.O. 11652: GDS

TAGS: PERP, TU, US, CY

SUBJECT: TURKISH PROPOSALS ON CYPRUS; CONGRESSIONAL CONSID-  
ERATION OF ADMINISTRATION'S EASTERN MEDITERRANEAN PROGRAM

REF: STATE 106487

1. AT HIS REQUEST, TURKISH AMBASSADOR ESENBEL CALLED ON  
DEPARTMENT COUNSELOR NIMETZ MAY 1. (IN FOLLOW-UP TO THIS  
CONVERSATION NIMETZ ASKED ESENBEL TO COME IN TO DEPT ON  
MAY 3 SEPTEL.) ESENBEL SAID HE WANTED TO FOLLOW-UP ON  
SOYSAL DISCUSSIONS WITH NIMETZ (STATE 110005). NIMETZ SAID  
HE HAD FOUND SOYSAL VERY IMPRESSIVE AND HE HAD SEEMED TO  
ACCOMPLISH A GREAT DEAL IN HIS SHORT STAY IN WASHINGTON.  
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ESENBEL SAID ANKARA UNDERSTOOD THAT UNSYG WALDHEIM WAS CON-  
SIDERING HAVING HIS NEW REPRESENTATIVE IN CYPRUS (GALINDO  
POHL) DISCUSS WITH DENKTASH POSSIBILITY OF IMPROVING TURKISH  
CYPRIOT PROPOSALS IN ADVANCE OF CALL FOR RESUMPTION OF IN-  
TERCOMMUNAL TALKS. ESENBEL SAID FLATLY THAT THERE SHOULD BE  
NO MODIFICATION OF ANY PART OF THE PROPOSALS PRIOR TO NEGO-  
TIATIONS. NIMETZ REPLIED THAT WE STILL ONLY HAD A RUDIMEN-

TARY KNOWLEDGE OF THE PROPOSALS AS WE HAD NOT RECEIVED MORE THAN AN OUTLINE OF THEM. QUESTION FOR US WAS NOT OF CHANGING THE PROPOSALS BUT RATHER OF WHETHER THEY COULD BE CLARIFIED IN A MANNER WHICH WOULD DEMONSTRATE PUBLICLY THE

TURKISH FLEXIBILITY WHICH THE TURKISH GOVERNMENT HAD INDICATED TO US PRIVATELY. NIMETZ NOTED THAT AMBASSADOR SPIERS HAD DISCUSSED VARIOUS IDEAS WITH FOREIGN MINISTER OKCUN APRIL 30 THAT WOULD HELP WIN CONGRESSIONAL SUPPORT FOR LIFTING THE EMBARGO AND REVITALIZING OUR RELATIONSHIP WITH TURKEY. SPIERS HAD PARTICULARLY ASKED WHETHER WHEN DEPSEC CHRISTOPHER TESTIFIED MAY 2 HE COULD ATTRIBUTE BROADEST POSSIBLE FLEXIBILITY TO TURKISH POSITIONS. SPIERS HAD ALSO ASKED WHETHER A FURTHER VAROSHA INITIATIVE COULD BE TAKEN TO ALLOW EARLY RETURN OF THE GREEKS. NIMETZ RECALLED THAT SOYSAL HAD SAID EARLY RETURN TO VAROSHA BY GREEK CYPRIOTS WAS POSSIBLE.

2. NIMETZ REITERATED THAT WALDHEIM CLEARLY DESIRED SOMETHING MORE THAN HE HAD RECEIVED THUS FAR IN ORDER TO CALL FOR TALKS. WE WERE NOT SEEKING A CHANGE IN THE PROPOSALS THEMSELVES BUT ONLY A DEMONSTRATION IN A PUBLIC WAY OF TURKISH FLEXIBILITY. NIMETZ SAID THAT THE SITUATION IN CONGRESS WAS NOT AS GOOD AS WE HAD HOPED; MANY CONGRESSMEN FEEL THEY MUST BE ABLE TO POINT TO SOMETHING ON CYPRUS TO JUSTIFY VOTING FOR THE PROGRAM. NIMETZ SUGGESTED AN EFFORT

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BE MADE TO CAPTURE PUBLIC IMAGINATION AND TO CHANGE PERSPECTIVES. THE HIRC VOTE EXPECTED ON MAY 3 WOULD BE VERY CLOSE. SOME REPUBLICANS WERE NOT BEING ENTIRELY HELPFUL AND MANY POLITICAL AND EMOTIONAL FACTORS WERE INVOLVED.

3. ESENBEL SAID THERE WAS TURKISH FLEXIBILITY. SOYSAL HAD TOLD THE PRESS IN WASHINGTON THAT THE FUTURE STATUS OF VAROSHA WAS SUBJECT TO NEGOTIATION AND THAT 30-35,000 GREEKS WOULD BE ABLE TO RETURN.

4. ESENBEL REPLIED THAT IF TURKISH FLEXIBILITY ON VAROSHA IS MET WITH FLEXIBILITY ON THE GREEK SIDE, THEN IT WILL BE POSSIBLE TO HAVE FURTHER MODIFICATIONS DURING THE COURSE OF THE NEGOTIATIONS. RETURNING TO HIS ORIGINAL REQUEST THAT WE WEIGH IN WITH WALDHEIM TO HAVE THE NEGOTIATIONS RECONVENED, ESENBEL RECALLED THAT WALDHEIM HAD SAID INITIALLY THAT "SUBSTANTIVE" PROPOSALS WERE NECESSARY FOR A MEETING. WALDHEIM HAD DESCRIBED TURKISH PROPOSALS AS "CONSTRUCTIVE AND SUBSTANTIAL" BUT HAD TAKEN NO ACTION. NIMETZ COUNTERED THAT WALDHEIM HAD BEEN DISCOURAGED BY LACK OF SUCCESS AT EARLIER ROUNDS OF INTERCOMMUNAL TALKS AND THUS TO PRESERVE CREDIBILITY OF HIS IMPORTANT OFFICE BE-

LIEVED HE SHOULD ONLY CALL FOR MEETINGS IF THEY HAD A CHANCE OF SOME SUCCESS. NIMETZ CONTINUED THAT BECAUSE OF PROCEDURES AGREED TO EARLIER THIS WAS A JUDGMENT THE PARTIES HAD ENTRUSTED TO THE SECRETARY GENERAL.

5. NIMETZ THEN TURNED TO THE QUESTION OF LIMITATIONS ON US MILITARY SUPPLIES WHICH WOULD BE SENT TO TURKEY IF THE EMBARGO IS LIFTED, AND REITERATED THE REQUIREMENT THAT THESE ARMS BE USED SOLELY FOR NATO PURPOSES, WARNING THAT THEY MUST NOT BE USED ON CYPRUS. ESENBEL REPLIED THAT THE TURKISH GOVERNMENT WAS WELL AWARE OF THIS, HAD ACCEPTED THE REQUIREMENT, AND HAD BEEN SO NOTIFIED PREVIOUSLY. CHRISTOPHER

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